

INDEPENDENT SCHOOL DISTRICT #877 POLICY

Buffalo-Hanover-Montrose

INDEX TITLE NonInstructional Operations and Business Services **SERIES NO.** 700
Development and Maintenance of an
Inventory of Fixed Assets and a
POLICY TITLE Fixed Asset Accounting System **CODE NO.** 704

I. PURPOSE

The purpose of this policy is to provide for the development and maintenance of an inventory of the fixed assets of the school district and the establishment and maintenance of a fixed asset accounting system.

II. GENERAL STATEMENT OF POLICY

The policy of the school district is that a fixed asset accounting system and an inventory of fixed assets be developed and maintained. This policy defines dollar thresholds and descriptions for categories of capital assets for all departments of the district.

III. DEVELOPMENT OF INVENTORY AND ACCOUNTING SYSTEM

The superintendent or such other school official as designated by the superintendent or the school board shall be responsible for the development and maintenance of an inventory of the fixed assets of the school district, and for the establishment and maintenance of a formal fixed asset accounting system. The accounting system shall be operated in compliance with the applicable provisions of the Uniform Financial Accounting and Reporting Standards for Minnesota School Districts (UFARS). In addition, the inventory shall specify the location of all continued abstracts showing the conveyance of the property to the school district; certificates of title showing title to the property in the school district; title insurance policies; surveys; and other property records relating to the real property of the school district.

IV. REPORT

The administration shall annually update the property records of the school district and provide an inventory of the fixed assets of the school district to the school board.

V. DEFINITIONS

Capital assets include land, land improvements, buildings, building improvements, construction in progress, machinery and equipment, vehicles, easements, leased assets, works of art and historical treasures acquired by the District for use in providing services to the public. A capital asset is to be reported and depreciated in government-wide financial statements. In the government-wide financial statements, assets that are not capitalized are expended in the year of acquisition.

VI. ACCOUNTING

- A. Inventory Record. The District shall inventory all capital assets. Each inventory record should include: description, year of acquisition, method of acquisition (e.g. purchase, donation, etc.), cost or estimated cost, salvage value, estimated useful life, location, serial # (if applicable), and program code.
- B. Recording Land. Land is to be capitalized but not depreciated. It is recorded at historical cost and remains at that cost until disposal. If there is a gain or loss on the sale of land, it is reported as a special item in the statement of activities.
- C. Recording Land Improvements. Land improvements include items such as excavation, non-infrastructure utility installation, driveways, sidewalks, parking lots, flagpoles, retaining walls, fencing, signs, outdoor lighting, and other non-building improvements intended to make the land ready for its intended purpose. Land improvements can be further categorized as non-exhaustible and exhaustible.
1. Non-Exhaustible - Expenditures for improvements that do not require maintenance or replacement expenditures to bring land into condition to commence erection of structure, expenditures for improvements not identified with structures, and expenditures for land improvements that do not deteriorate with use or passage of time are additions to the cost of land and are not exhaustible and therefore not depreciable.
 2. Exhaustible - Other improvements that are part of a site, such as parking lots, landscaping and fencing, are usually exhaustible and are depreciable. Depreciation of site improvements is necessary if the improvement is exhaustible.
- D. Recording Buildings. Buildings should be recorded at either their acquisition cost or construction cost. The cost of new construction should be carefully evaluated because projects usually consist of major components such as land, land improvements, building construction (including professional fees and permits), furniture, fixtures and equipment. In addition, buildings include components such as roof, air conditioner system, etc that should be recorded separately when significant because these building components have different useful lives. The value of each component needs to be determined and placed within its own category.
- E. Recording Building Improvements. Building improvements that extend the useful life should be capitalized. Examples of building improvements include roofing projects, remodeling or replacing major building components.
- F. Recording Construction in Progress. Construction in progress should be capitalized and not depreciated. It should be reported with land and other non-depreciating assets at the government-wide level.
- G. Recording Machinery and Equipment (Including Office Equipment). Assets such as furniture, machinery and equipment (that meet threshold levels) should be capitalized

and inventoried. Some assets, individually, may fall below the capitalization threshold but may be purchased in large quantities by the District e.g. computers, books. District staff should aggregate such assets and consider the materiality and significance of them and if material or significant capitalize such items either individually or in the aggregate.

- H. Recording Vehicles. Vehicles should be identified, inventoried, and depreciated.
- I. Recording Easements. An easement is an interest in land owned by another that entitles its holder to a specific limited use of the land. Therefore, easements are not required to be reported unless the District paid for the easement.
- J. Recording Leased Assets. A lease is defined as a contract that conveys control of the right to use another entity’s nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction. They will be recorded at the present value of the lease payments at the commencement date of the lease.
- K. Establishing and Setting the Threshold Levels for Recording Capital Assets. The following elements of useful life and asset costs are established for capitalization of assets:
 1. Estimated Useful Life - The first criterion is useful life. An asset must have an estimated useful life greater than one (1) year to be considered for capitalization and depreciation. Assets that are consumed, used up, habitually lost or worn out in one year or less will not be capitalized.
 2. Asset Cost - The second criterion for determining depreciable capital assets is cost and source of funding. The capitalization threshold shall be established as follows for per individual asset item:

Purchases not using Federal Funding

Land and Construction in Progress	Capitalize only
	Capitalize and Depreciate
Land Improvements – Improvements other than Buildings	\$10,000
Building and Improvements	\$10,000
Equipment and Transportation Vehicles	\$10,000
Leased Assets/Subscription Based Information	
Technology Arrangement (SBITA)	\$25,000
Assets in the Aggregate	\$50,000

Purchases with Federal Funding

Purchases made with federal funding will follow the Federal Office of Management and Budget (OMB) Uniform Guidance for Grants and Agreements (UGG).

- L. Depreciation Definition. Depreciation is the process of allocating the cost of tangible property over a period of time rather than deducting the cost as an expense in the year of acquisition.

It is the District's policy to use the straight-line depreciation method. The basis of the asset is written off evenly over the useful life of the asset. The same amount of depreciation is taken each year. In general, the amount of annual depreciation is determined by dividing an asset's depreciable cost by its estimated life. The total amount depreciated can never exceed the asset's historic cost less salvage value. At the end of the asset's estimated life, the salvage value will remain.

To calculate depreciation on a capital asset, the following five factors must be known:

1. The date the asset was placed in service
2. The asset's cost or acquisition value
3. The asset's salvage value
4. The asset's estimated useful life, and
5. The depreciation method.

- M. Obtaining an Asset's Cost of Acquisition Value. Capital assets are reported at historical cost and should include the cost of freight, site preparation, architect and engineering fees, etc. If something other than cash is used to pay for the asset, then the fair market value of the non-cash payment or consideration determines the asset's cost or acquisition value. When the value of the consideration paid can't be determined, the asset's fair-market value determines its cost. With few exceptions, an asset's cost should also include necessary costs incurred to place the asset in service. Costs include the invoice price plus incidental costs (insurance during transit, freight, capitalized interest as described earlier, duties, title search, registration fees, and installation costs). Exceptions to this rule include interest expenses associated with deferred payments and real estate taxes paid, if any, in the acquisition of property.

- N. Establishing Classes of Assets. The District establishes the following major categories of capital assets, with further details defined in Exhibit A attached hereto and made a part of this policy:

Land
Construction in Progress
Land Improvements – Improvements other than buildings
Buildings and Improvements
Equipment & Transportation Vehicles
Leased Assets/SBITA

**EXHIBIT A
CAPITAL ASSETS CLASSES**

Asset Class	Examples	Estimated Useful Life (in years)
Land		
Land		NA
Construction in Progress		
Land Improvements – Improvements other than buildings		
Buildings and Improvements		
Electrical/Plumbing		30
HVAC Systems	Heating, Ventilation & A/C Systems	20
Interior Construction		25
Portable Classrooms		25
Roofing		20
School Buildings		50
Site Improvements	Paving, Flagpoles, Retaining Walls, Sidewalks, Fencing & Outdoor Lighting	20
Sprinkler/Fire System	Fire Suppression Systems	25
Equipment & Transportation Vehicles		
Athletic Equipment	Gymnastics, Football, Weight Machines & Wrestling Mats	10
Audio Visual Equipment	Projectors & Cameras (Still & Digital)	10
Communications Equipment	Mobile, Portable Radios, Non-computerized	10
Computer Hardware	PCs, Printers, Network Hardware & Servers	5
Copiers		5
Custodial Equipment	Floor Scrubbers & Vacuums	15
Furniture & Accessories	Classroom & Office Furniture	20
Grounds Equipment	Mowers, Tractors & Attachments	15
Kitchen Equipment	Appliances & Serving Lines	15
Machinery & Tools	Shop & Maintenance Equipment, Tools	15
Musical Instruments	Pianos, String, Brass & percussion	10
Office Equipment	Fax, Shredders & Postage Meters	10
Outdoor Equipment	Playground, Radio Towers, Fuel Tanks, Pumps & Signs	20
Science & Engineering	Lab Equipment & Scientific Apparatus	10
Trailers		15
Vehicles	Buses, Vans & Pick-ups (Bldg & Grounds)	8
Leased Assets		
Capital Leases	Leases of nonfinancial assets	Life of lease
Subscription Based Information Technology Arrangement (SBITA)	Leases of nonfinancial assets	Life of lease

Legal References: Minn. Stat. § 123B.02 (General Powers of Independent School Districts)
Minn. Stat. § 123B.09 (Boards of Independent School Districts)
Minn. Stat. § 123B.51 (Schoolhouse and Sites; Uses for School and Nonschool Purposes: Closings)

Cross References: MSBA/MASA Model Policy 702 (Accounting)
GASB Statement 87

Administrative Offices
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